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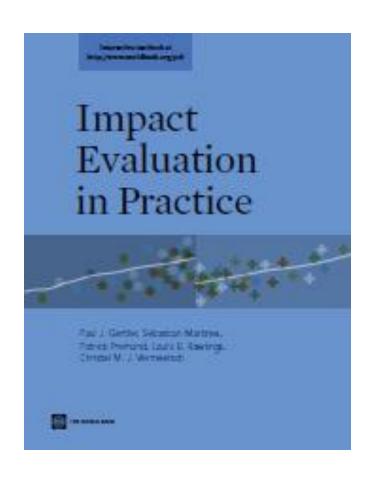


MEASURING IMPACT

Impact Evaluation Methods for Policy Makers

Nazmul Chaudhury
The World Bank

Reference



Spanish Version & French Version also available

www.worldbank.org/ieinpractice





Counterfactuals

False Counterfactuals

Before & After (Pre & Post)

Enrolled & Not Enrolled

(Apples & Oranges)



Randomized Assignment

Randomized Promotion

Discontinuity Design

Difference-in-Differences

Diff-in-Diff

Matching

P-Score matching

IE Methods Toolbox





Counterfactuals

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Our Objective



Estimate the causal effect (impact) of intervention (P) on outcome (Y).

- (P) = Program or Treatment
- (Y) = Indicator, Measure of Success

Example: What is the effect of a Cash Transfer Program (P) on Household Consumption (Y)?



Causal Inference

What is the impact of (P) on (Y)?

$$\alpha = (Y \mid P=1)-(Y \mid P=0)$$

But difficult to estimate ...



Problem of Missing Data

$$\alpha = (Y \mid P=1)-(Y \mid P=0)$$

For a program beneficiary:

- we observe
 (Y | P=1): Household Consumption (Y) with a cash transfer program (P=1)
- but we do not observe
 (Y | P=0): Household Consumption (Y)
 without a cash transfer program (P=0)



Solution

Estimate what **would** have happened to **Y** in the absence of **P**.

We call this the Counterfactual.

The key to a good impact evaluation is a valid estimate of the counterfactual!



Estimating impact of P on Y

$$\alpha = (Y \mid P=1) + (Y \mid P=0)$$

OBSERVE (Y | P=1) Outcome with treatment

ESTIMATE (Y | P=0) The Counterfactual

IMPACT = Outcome with treatment

counterfactual

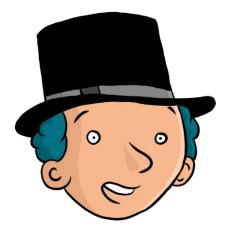
- Intention to Treat (ITT) –
 Those offered treatment
- Treatment on the Treated
 (TOT) Those receiving
 treatment

Use comparison or control group



Example: What is the Impact of...

giving Rana



additional pocket money

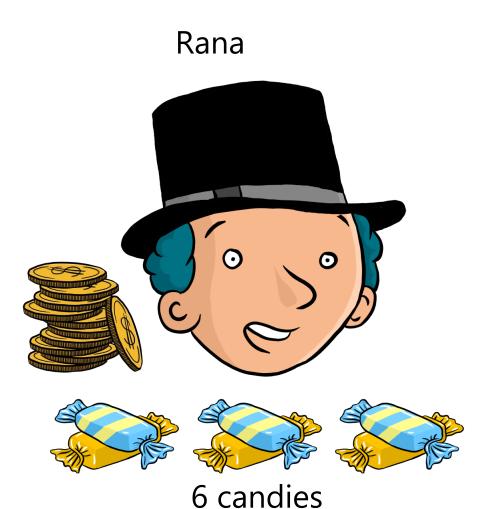


on Rana's consumption of candies

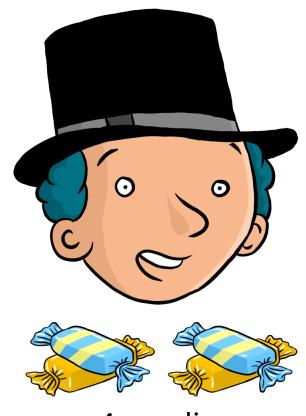




The Perfect Clone



Rana's Clone

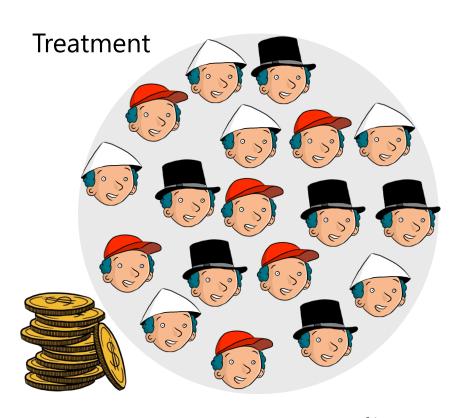


4 candies

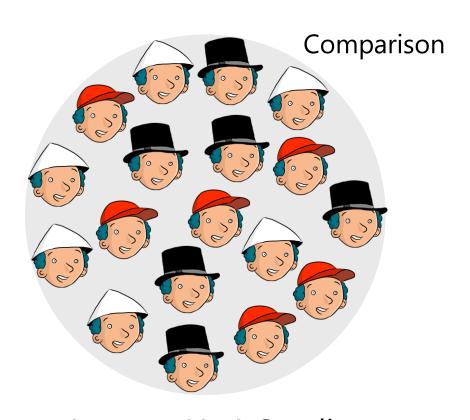
IMPACT=6-4=2 Candies



In reality, use statistics



Average Y=6 candies



Average Y=4 Candies

IMPACT=6-4=2 Candies



Case Study: Progresa

- National anti-poverty program in Mexico
 - Cash Transfers conditional on school and health care attendance
- Operational Rules:
 - Targeting:
 - Eligibility based on a proxy measure of poverty
 - o Timing:
 - Started 1997
 - Phased Roll-out, 5 million beneficiaries by 2004



Case Study: Progresa

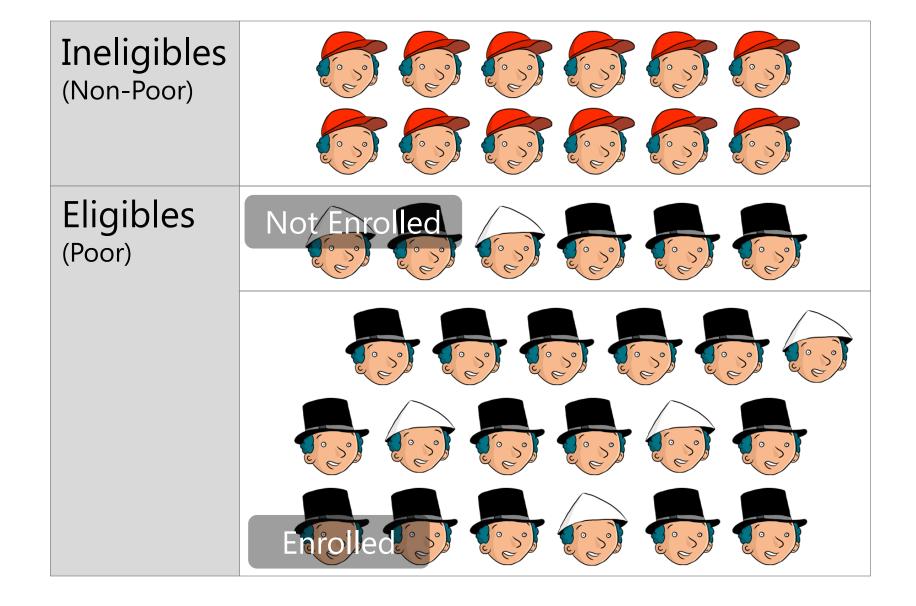
- Rigorous impact evaluation with rich data
 - 506 communities, 24,000 households
 - Baseline 1997, follow-up 2008
- Many outcomes of interest

Here: Consumption per capita

What is the effect of Progresa (P) on Consumption Per Capita (Y)?



Eligibility and Enrollment





Counterfactuals

False Counterfactuals

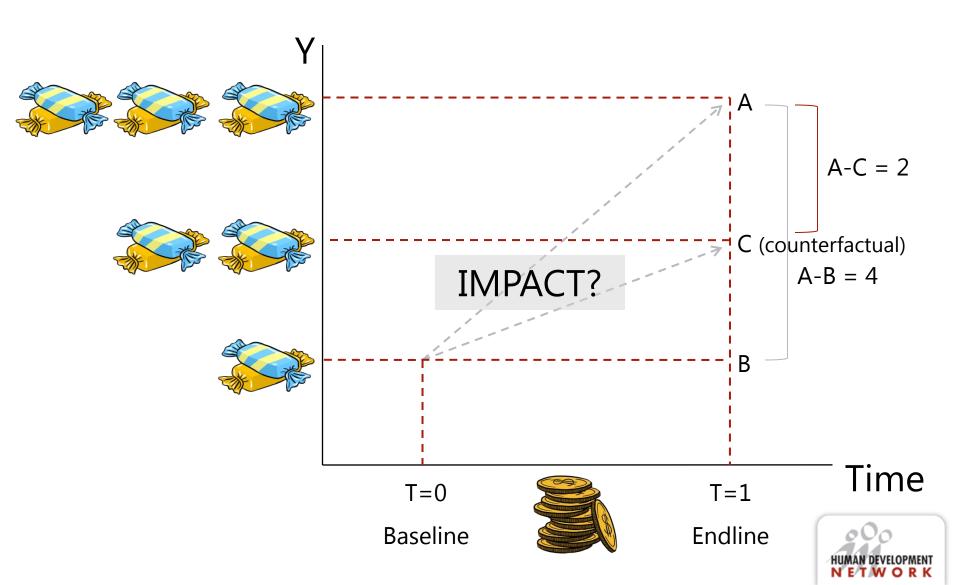
Before & After (Pre & Post)

Enrolled & Not Enrolled

(Apples & Oranges)



Counterfeit Counterfactual #1 Before & After

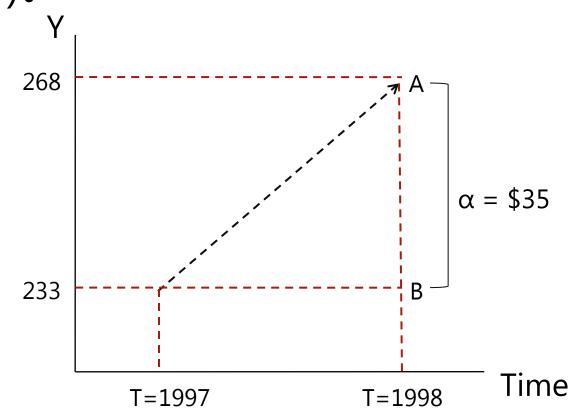


Case 1: Before & After

What is the effect of Progresa (P) on consumption (Y)?

(1) Observe only beneficiaries (P=1)

(2) Two observations in time:
Consumption at T=0 and consumption at T=1.



IMPACT=A-B=\$35



Case 1: Before & After

| Consumption (Y) | | |
|---------------------------------|---------|--|
| Outcome with Treatment (After) | 268.7 | |
| Counterfactual (Before) | 233.4 | |
| Impact (Y P=1) - (Y P=0) | 35.3*** | |

| Estimated Impact on Consumption (Y) | | |
|-------------------------------------|---------|--|
| Linear Regression | 35.27** | |
| Multivariate Linear Regression | 34.28** | |



Note: If the effect is statistically significant at the 1% significance level, we label the estimated impact with 2 stars (**).

Case 1: What's the problem?

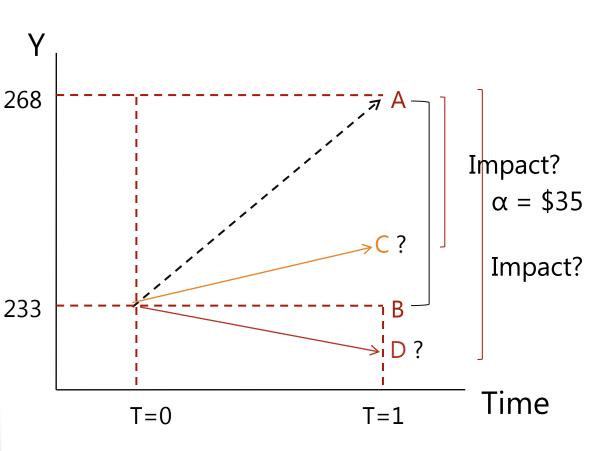
Economic Boom:

- Real Impact=A-C
- A-B is an overestimate

Economic Recession:

- Real Impact=A-D
- A-B is an underestimate

Before & After doesn't control for other time-varying factors!







Counterfactuals

False Counterfactuals

Before & After (Pre & Post)

Enrolled & Not Enrolled (Apples & Oranges)



False Counterfactual #2

Enrolled & Not Enrolled

- If we have post-treatment data on
 - Enrolled: treatment group
 - Not-enrolled: "comparison" group (counterfactual)
 Those ineligible to participate.
 Those that choose NOT to participate.

Selection Bias

 Reason for not enrolling may be correlated with outcome (Y)

Control for observables.

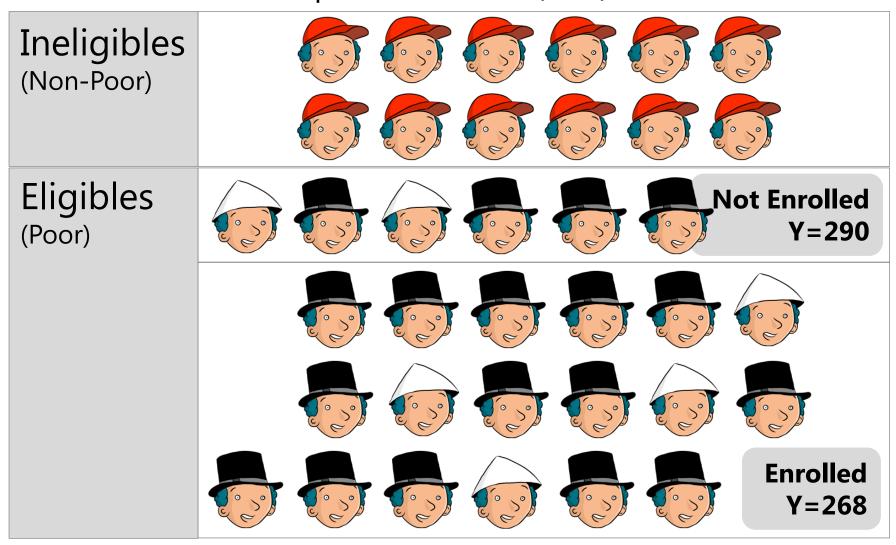
But not un-observables!

Estimated impact is confounded with other things.



Case 2: Enrolled & Not Enrolled

Measure outcomes in post-treatment (T=1)



In what ways might **E&NE** be different, other than their enrollment in the program?

Case 2: Enrolled & Not Enrolled

| Consumption (Y) | | |
|-----------------------------------|-------|--|
| Outcome with Treatment (Enrolled) | 268 | |
| Counterfactual (Not Enrolled) | 290 | |
| Impact (Y P=1) - (Y P=0) | -22** | |

| Estimated Impact on Consumption (Y) | | |
|-------------------------------------|-------|--|
| Linear Regression | -22** | |
| Multivariate Linear Regression | -4.15 | |



Note: If the effect is statistically significant at the 1% significance level, we label the estimated impact with 2 stars (**).

Progresa Policy Recommendation?

| Impact on Consumption (Y) | | | |
|------------------------------------|--------------------------------|---------|--|
| Case 1: Before & After | Linear Regression | 35.27** | |
| | Multivariate Linear Regression | 34.28** | |
| Case 2: Enrolled & Not Enrolled | Linear Regression | -22** | |
| | Multivariate Linear Regression | -4.15 | |

- Will you recommend scaling up Progresa?
- B&A: Are there other time-varying factors that also influence consumption?
- E&BNE:
 - Are reasons for enrolling correlated with consumption?
 - Selection Bias.



Keep in Mind



B&A

Compare: Same individuals Before and After they receive **P.**

Problem: Other things may have happened over time.

E&NE

Compare: Group of individuals Enrolled in a program with group that **chooses** not to enroll.

Problem: Selection Bias. We don't know why they are not enrolled.

Both counterfactuals may lead to biased estimates of the counterfactual and the impact.



Randomized Assignment

Randomized Promotion

Discontinuity Design

Difference-in-Differences

Diff-in-Diff

Matching

P-Score matching

IE Methods Toolbox



Choosing your IE method(s)

Key information you will need for choosing the right method for your program:

Prospective/Retrospective Evaluation?

Targeting rules and criteria?



- Poverty targeting?
- Geographic targeting?

Timing: Roll-out plan (pipeline)?

Money: Is the number of eligible units larger than available resources at a given point in time?



- Budget and capacity constraints?
- Excess demand for program?
- o Etc.

Choosing your IE method(s)

Choose the **best possible design** given the operational context:

Best Design



 Best comparison group you can find + least operational risk

Have we controlled for everything?



- Internal validity
- Good comparison group

Is the result valid for *everyone*?



- External validity
- Local versus global treatment effect
- Evaluation results apply to population we're interested in



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Randomized Treatments & Comparison

Eligibles > Number of Benefits

- Randomize!
- Lottery for who is offered benefits
- Fair, transparent and ethical way to assign benefits to equally deserving populations.

Oversubscription

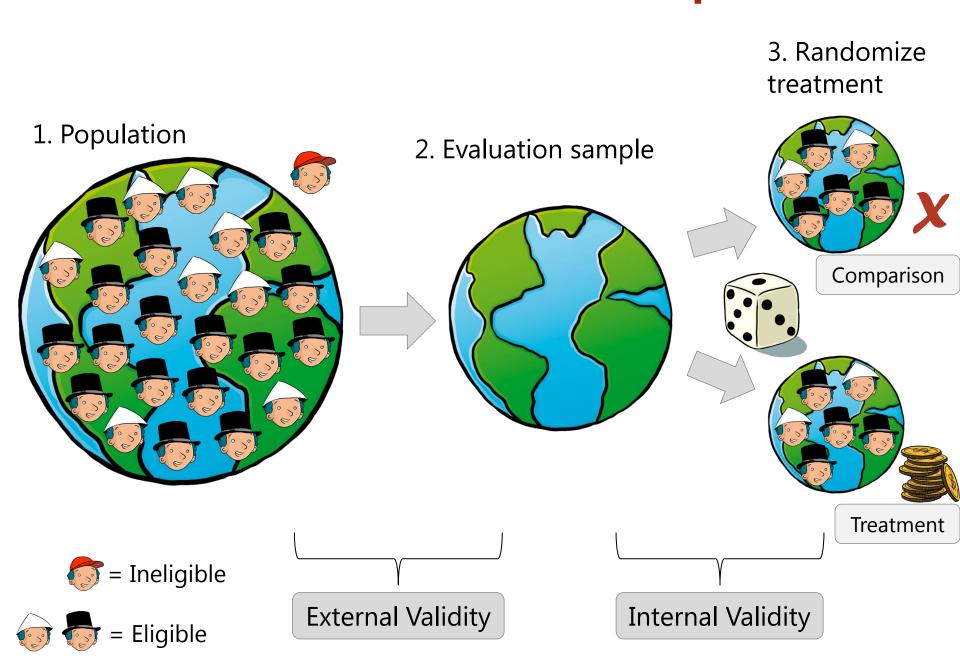
- Give each eligible unit the same chance of receiving treatment
- Compare those offered treatment with those not offered treatment (comparisons).

Randomized Phase In

- Give each eligible unit the same chance of receiving treatment first, second, third...
- Compare those offered treatment first, with those offered later (comparisons).



Randomized treatments and comparisons



Unit of Randomization

- Choose according to type of program
 - o Individual/Household
 - School/Health
 Clinic/catchment area
 - Block/Village/Community
 - Ward/District/Region

As a rule of thumb, randomize at the smallest viable unit of implementation.

- Keep in mind
 - Need "sufficiently large" number of units to detect minimum desired impact: Power.
 - Spillovers/contamination
 - Operational and survey costs

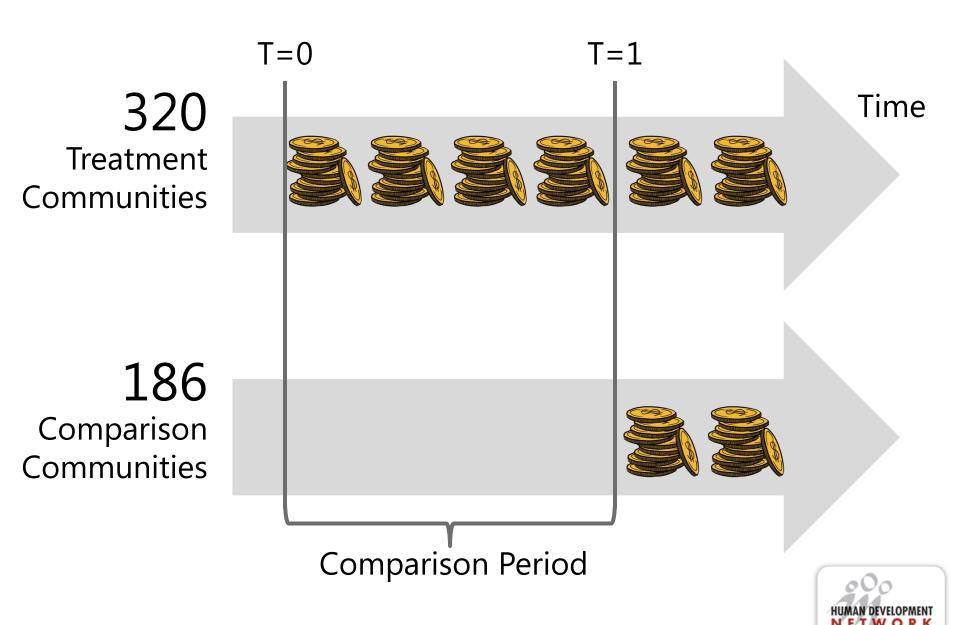


Case 3: Randomized Assignment

- Progresa CCT program
- Unit of randomization: Community
- 506 communities in the evaluation sample
- Randomized phase-in
 - 320 treatment communities (14446 households):
 First transfers in April 1998.
 - 186 comparison communities (9630 households):
 First transfers November 1999



Case 3: Randomized Assignment



Case 3: Randomized Assignment

How do we know we have good clones?

In the absence of Progresa, treatment and comparisons should be identical

Let's compare their characteristics at baseline (T=0)



Case 3: Balance at Baseline

| Case 3: Randomized Assignment | | | |
|-------------------------------------|-----------|------------|--------|
| | Treatment | Comparison | T-stat |
| Consumption (\$ monthly per capita) | 233.4 | 233.47 | -0.39 |
| Head's age (years) | 41.6 | 42.3 | -1.2 |
| Spouse's age (years) | 36.8 | 36.8 | -0.38 |
| Head's education (years) | 2.9 | 2.8 | 2.16** |
| Spouse's education (years) | 2.7 | 2.6 | 0.006 |



Case 3: Balance at Baseline

| Case 3: Randomized Assignment | | | |
|----------------------------------|-----------|------------|--------|
| | Treatment | Comparison | T-stat |
| Head is female=1 | 0.07 | 0.07 | -0.66 |
| Indigenous=1 | 0.42 | 0.42 | -0.21 |
| Number of household members | 5.7 | 5.7 | 1.21 |
| Bathroom=1 | 0.57 | 0.56 | 1.04 |
| Hectares of Land | 1.67 | 1.71 | -1.35 |
| Distance to Hospital <i>(km)</i> | 109 | 106 | 1.02 |



Case 3: Randomized Assignment

| | Treatment Group (Randomized to treatment) | Counterfactual (Randomized to Comparison) | Impact (Y P=1) - (Y P=0) |
|--|---|---|-------------------------------------|
| Baseline (T=0) Consumption (Y) | 233.47 | 233.40 | 0.07 |
| Follow-up (T=1) Consumption (Y) | 268.75 | 239.5 | 29.25** |

| Estimated Impact on Consumption (Y) | | |
|-------------------------------------|---------|--|
| Linear Regression | 29.25** | |
| Multivariate Linear Regression | 29.75** | |



Note: If the effect is statistically significant at the 1% significance level, we label the estimated impact with 2 stars (**).

Progresa Policy Recommendation?

| Impact of Progresa on Consumption (Y) | | | |
|---------------------------------------|--------------------------------|---------|--|
| Case 1: Before & After | Multivariate Linear Regression | 34.28** | |
| Case 2: Enrolled & Not Enrolled | Linear Regression | -22** | |
| | Multivariate Linear Regression | -4.15 | |
| Case 3: Randomized Assignment | Multivariate Linear Regression | 29.75** | |



Keep in Mind

Randomized Assignment

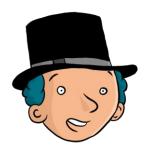
In Randomized Assignment, large enough samples, produces 2 statistically equivalent groups.

We have identified the perfect **clone**.

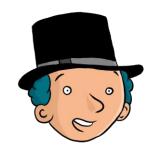
Feasible for prospective evaluations with over-subscription/excess demand.

Most pilots and new programs fall into this category.

Randomized beneficiary



Randomized comparison





Randomized assignment with different benefit levels

- Traditional impact evaluation question:
 - O What is the impact of a program on an outcome?
- Other policy question of interest:
 - O What is the optimal level for program benefits?
 - What is the impact of a "higher-intensity" treatment compared to a "lower-intensity" treatment?
- Randomized assignment with 2 levels of benefits:

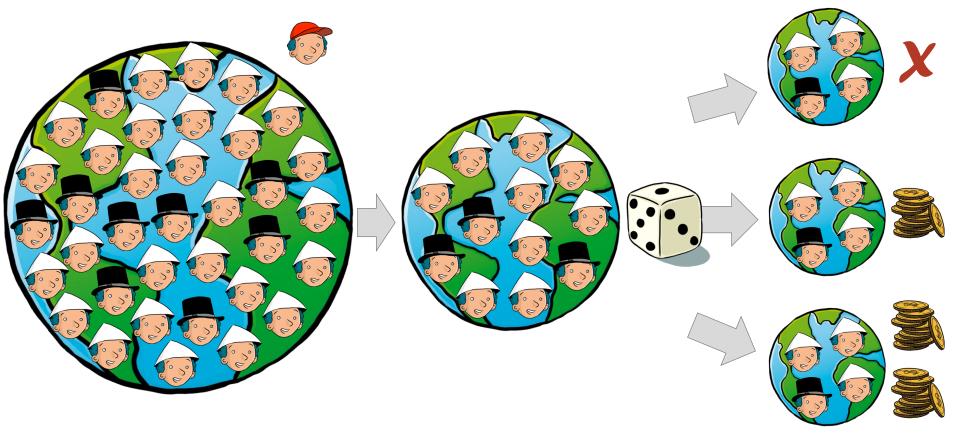
| Comparison | Low Benefit | High Benefit |
|------------|-------------|--------------|
| X | | |

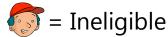
Randomized assignment with different benefit levels

1. Eligible Population

2. Evaluation sample

3. Randomize treatment (2 benefit levels)







Randomized assignment with multiple interventions

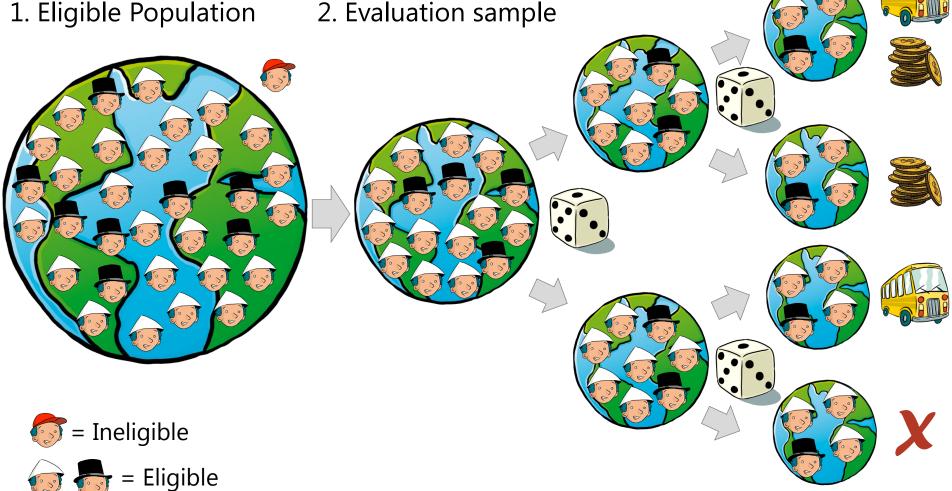
- Other key policy question for a program with various benefits:
 - O What is the impact of an intervention compared to another?
 - Are there complementarities between various interventions?
- Randomized assignment with 2 benefit packages:

| | | Intervention 1 | |
|--------------|------------|----------------|------------|
| | | Treatment | Comparison |
| ntion 2 | Treatment | Group A | Group C |
| Intervention | Comparison | Group B | Group D |

Randomized assignment with multiple interventions

4. Randomize intervention 2

3. Randomize intervention 1



Randomized Assignment

Randomized Promotion

Discontinuity Design

Difference-in-Differences

Diff-in-Diff

Matching

P-Score matching

IE Methods Toolbox



What if we can't choose?

- It's not always possible to choose a control group. What about:
 - National programs where everyone is eligible?
 - Programs where participation is voluntary?
 - Programs where you can't exclude anyone?

Can we compare Enrolled & Not Enrolled?

Selection Bias!





- If you can exclude some units, but can't force anyone:
 - Offer the program to a random sub-sample
 - Many will accept
 - Some will not accept



- If you can't exclude anyone, and can't force anyone:
 - Making the program available to everyone
 - But provide additional promotion, encouragement or incentives to a random sub-sample:

Additional Information.

Encouragement.

Incentives (small gift or prize).

Transport (bus fare).



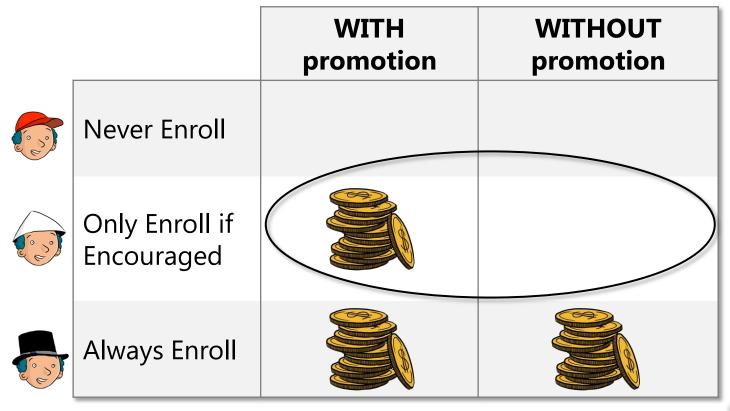


Necessary conditions:

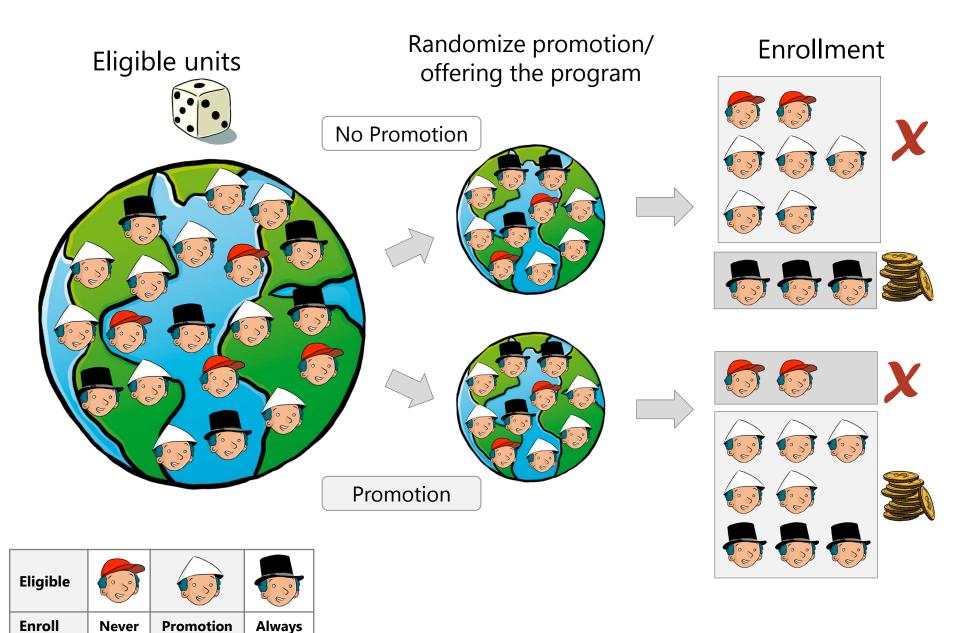
- Offered/promoted and not-offered/ not-promoted groups are comparable:
 - Whether or not you offer or promote is not correlated with population characteristics
 - Guaranteed by randomization.
- 2. Offered/promoted group has higher enrollment in the program.
- 3. Offering/promotion of program does not affect outcomes directly.



3 groups of units/individuals







| | Promoted Group | Not Promoted Group | Impact |
|------------------------------|--|---|---|
| | %Enrolled=80% Average Y for entire group=100 | %Enrolled=30% Average Y for entire group=80 | Δ Enrolled=50% Δ Y=20 Impact= 20/50%=40 |
| Never Enroll | | | |
| Only Enroll if Encouraged | | | |
| Always Enroll | | | |

Examples: Randomized Promotion

- Maternal Child Health Insurance in *Argentina* Intensive information campaigns
- Community Based School
 Management in Nepal
 NGO helps with enrollment paperwork



Community Based School Management in Nepal

- Context:
 - A centralized school system
 - 2003: Decision to allow local administration of schools
- The program:
 - Communities express interest to participate.
 - Receive monetary incentive (\$1500)
- What is the impact of local school administration on:
 - School enrollment, teachers absenteeism, learning quality, financial management
- Randomized promotion:
 - NGO helps communities with enrollment paperwork.
 - 40 communities with randomized promotion (15 participate)
 - o 40 communities without randomized promotion (5 participate)

Maternal Child Health Insurance in Argentina

- Context:
 - 2001 financial crisis
 - Health insurance coverage diminishes
- Pay for Performance (P4P) program:
 - Change in payment system for providers.
 - 40% payment upon meeting quality standards
- What is the impact of the new provider payment system on health of pregnant women and children?
- Randomized promotion:
 - Universal program throughout the country.
 - Randomized intensive information campaigns to inform women of the new payment system and increase the use of health services.

Case 4: Randomized Promotion

- Randomized Promotion is an "Instrumental Variable" (IV)
 - A variable correlated with treatment but nothing else (i.e. randomized promotion)
 - Use 2-stage least squares (see annex)
- When you randomly choose the units to which you offer the treatment but have less than 100% take-up
 - Using this method is equivalent to estimating the effect of "treatment on the treated"
 - o How?

"promoted" group = group offered treatment.

"not promoted" group = group not offered treatment.



Case 4: Progresa Randomized Promotion

| | Promoted Group | Not Promoted Group | Impact |
|-------------------------|---|--|--|
| | %Enrolled=92% Average Y for entire group = 268 | %Enrolled=0% Average Y for entire group = 239 | Δ Enrolled=0.92 Δ Y=29 Impact= 29/0.92 = 31 |
| Never Enroll | | | |
| Enroll if Encouraged | | | |
| Always Enroll | | | • |



Case 4: Randomized Promotion

| Estimated Impact on Consumption (Y) | |
|--------------------------------------|--------|
| Instrumental Variables Regression | 29.8** |
| Instrumental Variables with Controls | 30.4** |



Keep in Mind



Randomized Promotion

Randomized Promotion needs to be an effective promotion strategy (Pilot test in advance!)

Promotion strategy will help understand how to increase enrollment in addition to impact of the program. Don't exclude anyone but...

Strategy depends on success and validity of promotion.

Strategy estimates a **local** average treatment effect. Impact estimate valid only for the **triangle hat** type of beneficiaries.



Randomized Assignment

Randomized Promotion

Discontinuity Design

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IE Methods Toolbox



Discontinuity Design

Many social programs select beneficiaries using an index or score:

Anti-poverty Programs



Targeted to households below a given poverty index/income

Pensions



Targeted to population above a certain age

Education



Scholarships targeted to students with high scores on standarized text

Agriculture



Fertilizer program targeted to small farms less than given number of hectares)

Example: Effect of fertilizer program on agriculture production

Goal

Improve agriculture production (rice yields) for small farmers

Method

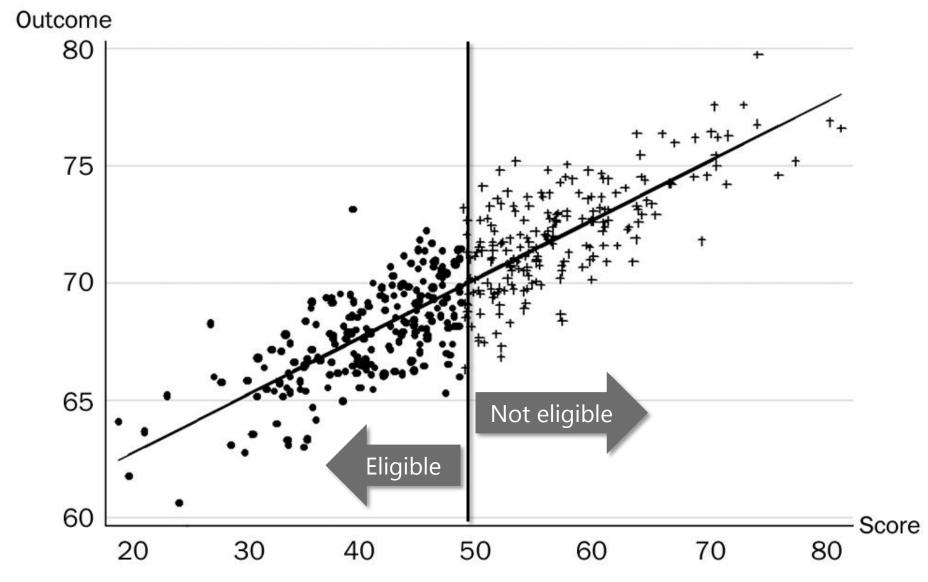
- Farms with a score (Ha) of land ≤50 are small
- $_{\odot}$ Farms with a score (Ha) of land >50 are not small

Intervention

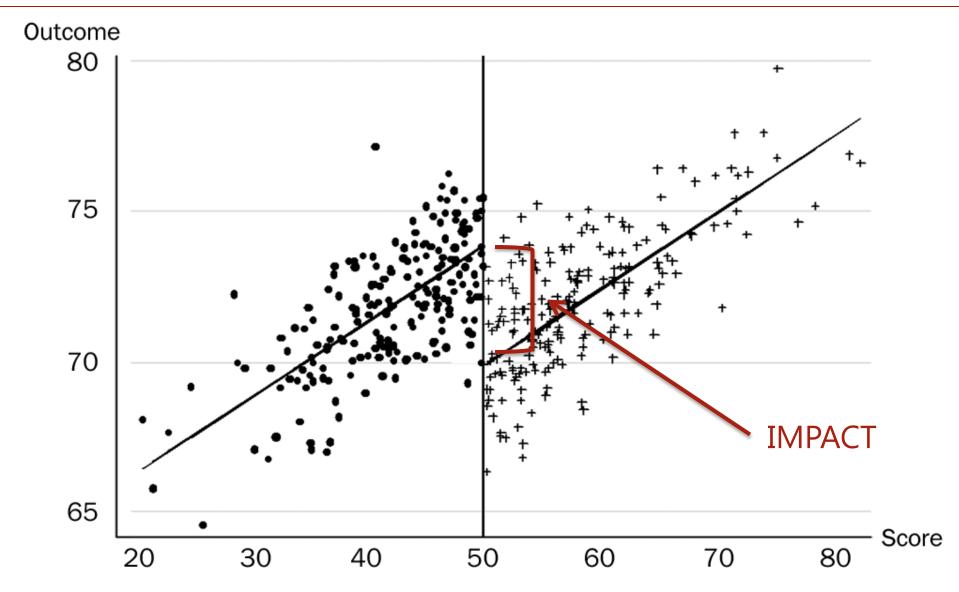
Small farmers receive subsidies to purchase fertilizer



Regression Discontinuity Design-Baseline



Regression Discontinuity Design-Post Intervention



- We have a continuous eligibility index with a defined cut-off
 - Households with a score ≤ cutoff are eligible
 - Households with a score > cutoff are not eligible
 - Or vice-versa
- Intuitive explanation of the method:
 - Units just above the cut-off point are very similar to units just below it – good comparison.

Compare outcomes Y for units just above and below the

cut-off point.

For a discontinuity design, you need:

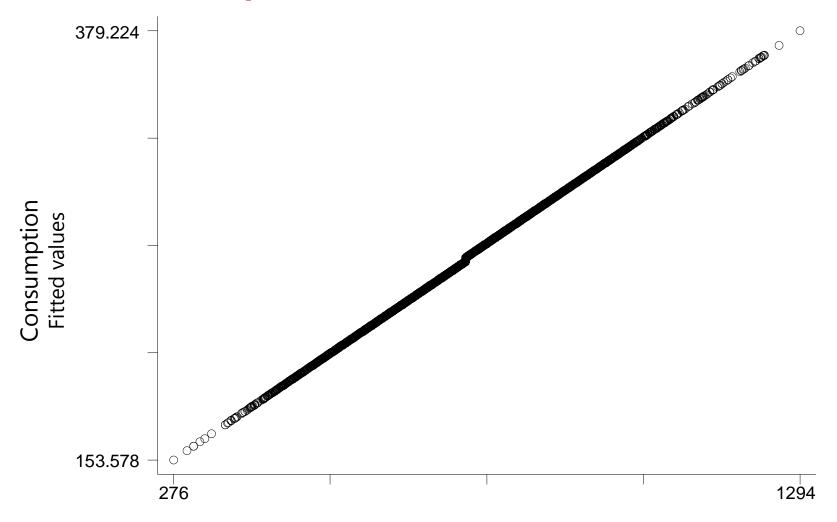
- 1) Continuous eligibility index
- 2) Clearly defines eligibility cut-off.



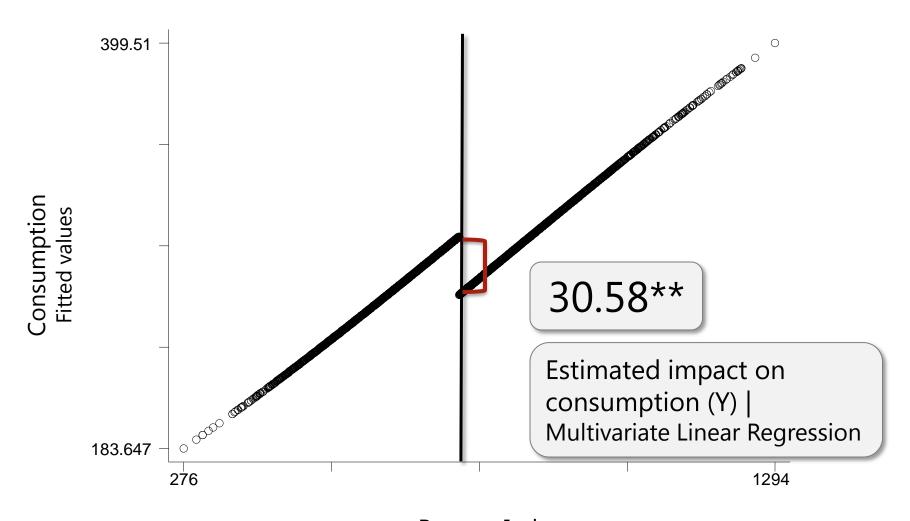
- Eligibility for Progresa is based on national poverty index
- Household is poor if score ≤ 750
- Eligibility for Progresa:
 - $_{\odot}$ Eligible=1 if score ≤ 750
 - Eligible=0 if score > 750



Score vs. consumption at Baseline-No treatment



Score vs. consumption post-intervention period-treatment



Keep in Mind



Discontinuity Design

Discontinuity Design requires continuous eligibility criteria with clear cut-off.

Gives unbiased estimate of the treatment effect: Observations **just across** the cut-off are good comparisons. No need to **exclude** a group of eligible households/ individuals from treatment.

Can sometimes use it for programs that already ongoing.



Keep in Mind



Discontinuity Design

Discontinuity Design

produces a local estimate:

- Effect of the program around the cut-off point/discontinuity.
- This is not always generalizable.

Power:

 Need many observations around the cut-off point.

Avoid mistakes in the statistical model: Sometimes what looks like a discontinuity in the graph, is something else.



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Difference-in-differences (Diff-in-diff)

Y=Girl's school enrollment

P=Education enhancement program

| | Enrolled | Not Enrolled | |
|------------|----------|-----------------|------|
| After | 0.74 | 0.81 | |
| Before | 0.60 | 0.78 | |
| Difference | +0.14 - | +0.03 = | 0.11 |

Diff-in-Diff: Impact=
$$(Y_{t1}-Y_{t0})-(Y_{c1}-Y_{c0})$$



Difference-in-differences (Diff-in-diff)

Y=Yield of soybeans, tons per acre

P=New type of inoculant

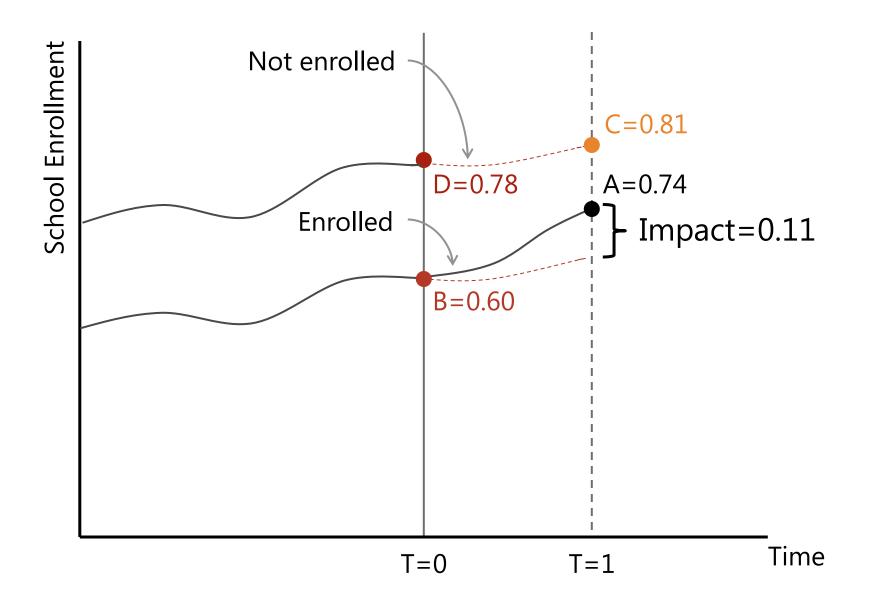
| | Enrolled | Not Enrolled | Difference |
|--------|----------|-----------------|------------|
| After | 0.74 - | 0.81 | -0.07 |
| Before | 0.60 - | 0.78 | -0.18 |

0.11

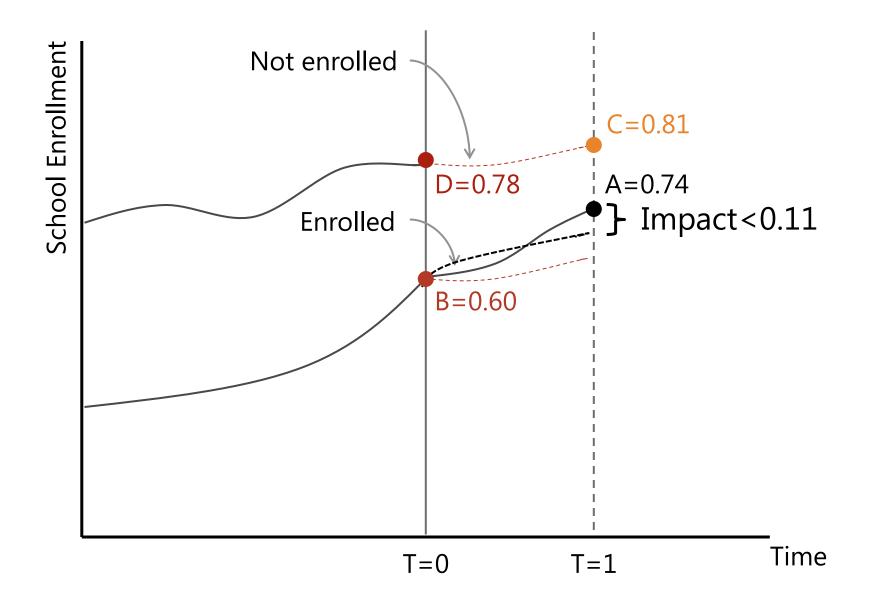
Diff-in-Diff: Impact=
$$(Y_{t1}-Y_{c1})-(Y_{t0}-Y_{c0})$$



Impact = (A-B)-(C-D)=(A-C)-(B-D)



Impact = (A-B)-(C-D)=(A-C)-(B-D)



Case 6: Difference in difference

| | Enrolled | Not Enrolled | Difference |
|---|----------|--------------|------------|
| Follow-up (T=1) Consumption (Y) | 268.75 | 290 | -21.25 |
| Baseline (T=0) Consumption (Y) | 233.47 | 281.74 | -48.27 |
| Difference | 35.28 | 8.26 | 27.02 |

| Estimated Impact on Consumption (Y) | | |
|-------------------------------------|---------|--|
| Linear Regression | 27.06** | |
| Multivariate Linear Regression | 25.53** | |



Note: If the effect is statistically significant at the 1% significance level, we label the estimated impact with 2 stars (**).

Progresa Policy Recommendation?

| Impact of I | Progresa on | Consumption | (Y) |
|-------------|-------------|--------------------|------------|
|-------------|-------------|--------------------|------------|

Case 1: Before & After 34.28**

Case 2: Enrolled & Not Enrolled -4.15

Case 3: Randomized Assignment 29.75**

Case 4: Randomized Promotion 30.4**

Case 5: Discontinuity Design 30.58**

Case 6: Difference-in-Differences 25.53**



Keep in Mind



Difference-in-Differences

Differences in Differences combines *Enrolled & Not Enrolled* with *Before & After*.

Slope: Generate counterfactual for change in outcome

Trends –slopes- are the same in treatments and comparisons (Fundamental assumption).

To test this, at least 3 observations in time are needed:

- 2 observations before
- 1 observation after.



Randomized Assignment

Randomized Promotion

Discontinuity Design

Difference-in-Differences

Diff-in-Diff

Matching

P-Score matching

IE Methods Toolbox



Matching

Idea

For each treated unit pick up the best comparison unit (match) from another data source.

How?

Matches are selected on the basis of similarities in observed characteristics.

Issue?

If there are *unobservable* characteristics and those unobservables influence participation: Selection bias!

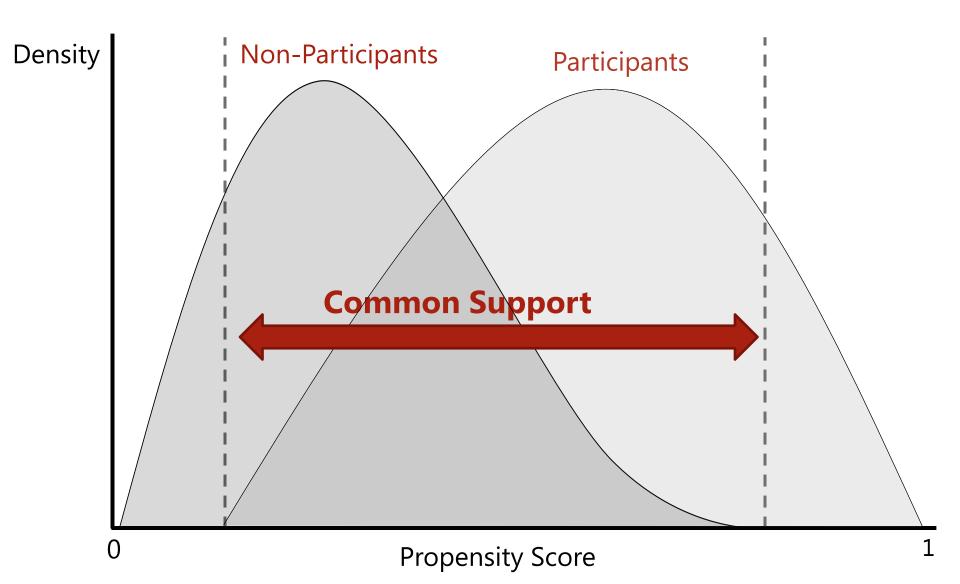


Propensity-Score Matching (PSM)

- Comparison Group: non-participants with same observable characteristics as participants.
 - In practice, it is very hard.
 - There may be many important characteristics!
- Match on the basis of the "propensity score", Solution proposed by Rosenbaum and Rubin:
 - Compute everyone's probability of participating, based on their observable characteristics.
 - Choose matches that have the same probability of participation as the treatments.
 - See appendix 2.



Density of propensity scores

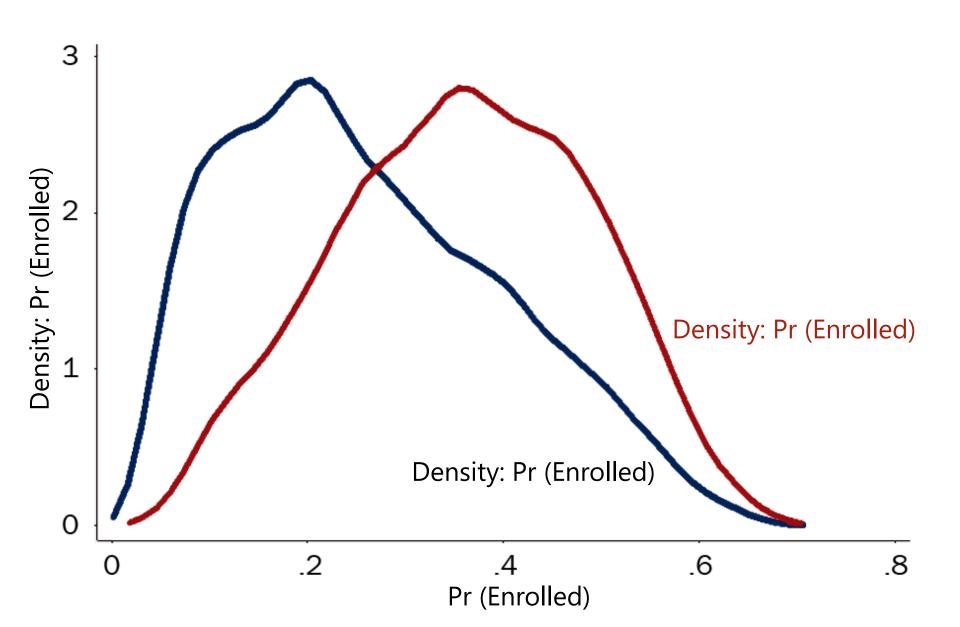


Case 7: Progresa Matching (P-Score)

| Baseline Characteristics | Estimated Coefficient Probit Regression, Prob Enrolled=1 |
|---------------------------------|---|
| Head's age (years) | -0.022** |
| Spouse's age (years) | -0.017** |
| Head's education (years) | -0.059** |
| Spouse's education (years) | -0.03** |
| Head is female=1 | -0.067 |
| Indigenous=1 | 0.345** |
| Number of household members | 0.216** |
| Dirt floor=1 | 0.676** |
| Bathroom=1 | -0.197** |
| Hectares of Land | -0.042** |
| Distance to Hospital (km) | 0.001* |
| Constant | 0.664** |

Note: If the effect is statistically significant at the 1% significance level, we label the estimated impact with 2 stars (**).

Case 7: Progresa Common Support



Case 7: Progresa Matching (P-Score)

Estimated Impact on Consumption (Y)

Multivariate Linear Regression

7.06+



Keep in Mind



Matching

Matching requires large samples and good quality data.

Matching at baseline can be very useful:

- Know the assignment rule and match based on it
- combine with other techniques (i.e. diff-in-diff)

Ex-post matching is risky:

- If there is no baseline, be careful!
- matching on endogenous ex-post variables gives **bad** results.



Progresa Policy Recommendation?

| Impact of Progresa o | n Consumption (Y |) |
|-----------------------------|------------------|---|
|-----------------------------|------------------|---|

Case 1: Before & After 34.28**

Case 2: Enrolled & Not Enrolled -4.15

Case 3: Randomized Assignment 29.75**

Case 4: Randomized Promotion 30.4**

Case 5: Discontinuity Design 30.58**

Case 6: Differences in Differences 25.53**

Case 7: Matching 7.06+



Progresa Policy Recommendation?

| Impact of | Progresa | on Consump | tion (Y) |
|------------------|-----------------|------------|----------|
| | 9 | | , , - , |

Case 1: Before & After 34.28**

Case 2: Enrolled & Not Enrolled -4.15

Case 3: Randomized Assignment 29.75**

Case 4: Randomized Promotion 30.4**

Case 5: Discontinuity Design 30.58**

Case 6: Differences in Differences 25.53**

Case 7: Matching 7.06+



Randomized Assignment

Randomized Promotion

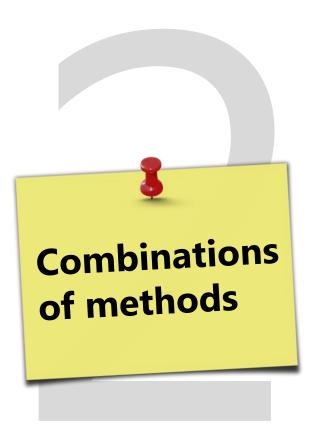
Discontinuity Design

Difference-in-Differences

Diff-in-Diff

Matching

P-Score matching



IE Methods Toolbox



Where Do Comparison Groups come from?

- The rules of program operation determine the evaluation strategy.
- We can almost always find a valid comparison group if:
 - ☐ the operational rules for selecting beneficiaries are equitable, transparent and accountable;
 - ☐ the evaluation is designed prospectively.



Operational rules and prospective designs

- Use opportunities to generate good comparison groups and ensure baseline data is collected.
- 3 questions to determine which method is appropriate for a given program

Money: Does the program have sufficient resources to achieve scale and reach full coverage of all eligible beneficiaries?

Targeting Rules: Who is eligible for program benefits? Is the program targeted based on an eligibility cut-off or is it available to everyone?

Timing: How are potential beneficiaries enrolled in the program – all at once or in phases over time?



Choosing your IE method(s)

| Money = | Excess demand | | No Excess demand | |
|-----------------------|-------------------------------------|---|-------------------------------------|--|
| Targeting Timing | → Targeted | Universal | Targeted | Universal |
| Tarrang | | | | |
| Phased Roll-out | 1 Randomized assignment 4 RDD | 1 Randomized assignment 2 Randomized promotion 3 DD with 5 Matching | 1 Randomized Assignment 4 RDD | 1 Randomized assignment to phases 2 Randomized Promotion to early take-up 3 DD with 5 matching |
| Immediate Roll-out | 1 Randomized Assignment 4 RDD | 1 Randomized Assignment 2 Randomized Promotion 3 DD with 5 Matching | 4 RDD | If less than full Take-up: 2 Randomized Promotion 3 DD with 5 Matching |



The objective of impact evaluation is to estimate the **causal** effect or **impact** of a program on outcomes of interest.





To estimate impact, we need to estimate the **counterfactual**.

- what would have happened in the absence of the program and
- use comparison or control groups.





We have a **toolbox** with **5 methods** to identify good comparison groups.





Choose the best evaluation method that is feasible in the program's operational context.



Reference



Spanish Version & French Version also available

www.worldbank.org/ieinpractice









Thank You







Q & A

Appendix 1 Two Stage Least Squares (2SLS)

Model with endogenous Treatment (T):

$$y = \alpha + \beta_1 T + \beta_2 x + \varepsilon$$

Stage 1: Regress endogenous variable on the IV (Z) and other exogenous regressors:

$$T = \delta_0 + \delta_1 x + \theta_1 Z + \tau$$

Calculate predicted value for each observation: T hat



Appendix 1 Two Stage Least Squares (2SLS)

Stage 2: Regress outcome y on predicted variable (and other exogenous variables):

$$y = \alpha + \beta_1(T) + \beta_2 x + \varepsilon$$

- Need to correct Standard Errors (they are based on *T hat* rather than *T*)
- In practice just use STATA ivreg.
- Intuition: T has been "cleaned" of its correlation with ε .



Appendix 2 Steps in Propensity Score Matching

- 1. Representative & highly comparables survey of nonparticipants and participants.
- 2. Pool the two samples and estimated a logit (or probit) model of program participation.
- 3. Restrict samples to assure **common support** (important source of bias in observational studies)
- For each participant find a sample of non-participants that have similar propensity scores
- Compare the outcome indicators. The difference is the estimate of the gain due to the program for that observation.
- 6. Calculate the mean of these individual gains to obtain the average overall gain.

