Moving Forward with E-Procurement

PUBLIC PROCUREMENT AGENCY
MINISTRY OF FINANCE OF REPUBLIC OF MOLDOVA
Short presentation of
Automated Information System
STATE REGISTER OF PUBLIC PROCUREMENT OF
MOLDOVA
(AIS SRPP)

• Technical Concept of *Sistemului Informațional Automatizat “Registrul de stat al achizițiilor publice”*, approved by Government Decree No. 355 of 08.05.2009;

• Ministry of Finance Decree No. 103 of 03.09.2012 on launching the pilot of *Sistemului Informațional Automatizat - Registrul de Stat al Achizițiilor Publice* (SIA RSAP).
Function Space of SIA RSAP

✓ Ensure informational support to conduct public procurement;

✓ Automatize actions of interested parties in the tendering process;

✓ Conduct electronic procurement.
Main Functions of SIA RSAP

✓ Contracting Authorities carry out public procurement tenders, register the results;

✓ Develop, maintain and ensure access to public procurement tender related documents;

✓ Develop and publish Invitation for Bids, create and manage the registry of contracting authorities and economic operators;

✓ Ensure access to public procurement information.
Information Providers:

- Public Procurement Agency;
- Contracting Authorities;
- Economic Operators;
- State Registry of natural persons and legal entities;
- Fiscal Inspectorate;
- Center for Special Telecommunications.
Participating Parties

- Internet Users
- Economic Operators
- Contracting Authority
- Public Procurement Agency

AIS «SRPP»
Public Zone
Can be accessed by any internet user.
This zone offers access to public (non-confidential) information, without editing rights.

Private Zone
Can be accessed only by registered users.
Users have the rights in accordance with their role in the system.
Functionalities of the SIA RSAP:

• Registration and publication of Invitations for Bids;

• Submission of the Invitation for Bids (launch of the public procurement tender);

• Approval for publication and publication of the Invitation for Bids;

• Modification of Bidding Document/its approval;

• Registration of the Economic Operator for the tender;

• Online access of the Bidding Document;

• Communication with participants to the tender;

• Registration of bids submitted by Economic Operators;

• Entering bid data in the system, generation by the system of the Evaluation Report, and its approval.
E-procurement indicators used to measure performance of public procurement

<table>
<thead>
<tr>
<th>Indicators of transparency</th>
<th>2015</th>
<th>2016 (6 months)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Procedures with publication of announcement from total number of public procurement procedures</td>
<td>78,81%</td>
<td>82,11%</td>
</tr>
<tr>
<td>Procedures with publication of announcement from total financial value of public procurement procedures</td>
<td>92,76%</td>
<td>90,44%</td>
</tr>
<tr>
<td>Procedures submitted via SIA RSAP from total number of public procurement procedures</td>
<td>51,47%</td>
<td>64,64%</td>
</tr>
<tr>
<td>Cancelled public procurement procedures</td>
<td>13,78%</td>
<td>13,35%</td>
</tr>
<tr>
<td>Complained public procurement procedures</td>
<td>8,42%</td>
<td>7,69%</td>
</tr>
</tbody>
</table>
Moving forward with e-procurement (1)

Key features of the system:

• The main goals of eProcurement are to increase transparency and prevent corrupt behavior throughout the entire public procurement cycle, to increase efficiency and value for money in procurement processes, and to reduce transaction costs for all stakeholders (SMEs in particular), thus helping to ensure a competitive and sustainable eProcurement model.

• An eProcurement system must help all stakeholders in public procurement procedures (Public Procurement Agency, central purchasing units and Contracting Authorities [as regulated by the EUPD 2014], Economic Operators and other relevant agents) to effectively fulfill their roles as prescribed by national legislation.

• The Moldovan eProcurement scheme is a hybrid multiplatform model, which is based on several commercial platform operators communicating in real time with Contracting Authorities, suppliers, and eGovernment services, via a Central Unit.

• The Central Unit connected with other systems relevant to Moldovan eProcurement scheme.
Moving forward with e-procurement (2)

Main pillars of the eProcurement Reform Concept

- **Multi-platform hybrid model**
  - eProcurement scheme will be multi-platform, involving commercial platform operators communicating in real time via a central unit with contracting entities and suppliers and the e-government services

- **Cost-efficiency**
  - eProcurement scheme will seek efficiency through the reuse of existing tools whenever possible and a sustainable users’ fees

- **Open Source Open Data Open Contracting**
  - eProcurement applications will be open source and fostering transparency and accountability by incorporating Open Data and Open Contracting standards

- **End-to-end electronic public procurement**
  - eProcurement scheme will cover entire public procurement process, from procurement planning to invoicing and payments under public contracts

- **Interoperable with eGovernment services**
  - eProcurement system will be designed to ensure interoperability with existing and future e-Government services and national public registers
Moving forward with e-procurement (3)
Piloting milestones

Starting January 2017
Starting April 2017
Starting January 2018

EU/GPA thresholds

- **Works**: over 90,000,000 MDL
- **Goods/services**: over 2,300,000 MDL

- **Works**: 1,500,000 - 90,000,000 MDL
  - **Goods/services**: 400,000 - 2,300,000 MDL

- Mode of RFQ determined in regulation
  - **Works**: 200,000 - 1,500,000 MDL
  - **Goods/services**: 150,000 - 400,000 MDL

- **Works**: 100,000 - 200,000 MDL
  - **Goods/services**: 80,000 - 150,000 MDL

- PPL not applicable
  - Regulations for the small value
    - **Works**: 0 - 100,000 MDL
    - **Goods/services**: 0 - 80,000 MDL
Moving forward with e-procurement (4)

Functional scheme for the eProcurement system in Moldova
Moving forward with e-procurement (5)

Various users shall be involved in the Central Unit. Those already identified are the following:

- **Economic Operators.** Businesses participating in public procurement procedures.
- **Contracting Authorities.** Public bodies that start, execute, manage and close public procurement procedures.
- **Public Procurement Agency.** Public body in charge of the regulation of public procurement in Moldova.
- **Complaint Settlement Agency.** Agency responsible for answering and solving complaints regarding public procurement procedures.
- **State Treasury.** Within public procurement, the public body responsible for payments to Economic Operators.
- **Competition Council.** Public body that regulates and solves disputes regarding competition within the Moldovan market.
- **System administration.** Team within a public body that ensures the correct functioning of the eProcurement system, also maintaining and improving it.
- **State control bodies** (ministry of interior, anticorruption, etc.)
Moving forward with e-procurement

State registers to be connected to the eProcurement system:

<table>
<thead>
<tr>
<th>Registers or entities</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>State Register of Population</td>
<td>A national system for the registration of citizens in the Republic of Moldova and a source of personal data. Contains data on births, deaths, divorces, marriages, and internal and external migrations.</td>
</tr>
<tr>
<td>State Register of Juridical Units</td>
<td>Contains registration data about enterprises and establishments.</td>
</tr>
<tr>
<td>Tax Service</td>
<td>Service in charge of the collection of taxes paid both by citizens and businesses. It is a source for the past and current situation of potential bidders, regarding their obligations to state and public institutions. It is also a database of annual income declarations of natural and juridical persons.</td>
</tr>
<tr>
<td>State Treasury</td>
<td>Unit within the central government responsible for the management of the government treasury. It holds a register of the contracts awarded, and the payments and invoices issued in relation to these contracts.</td>
</tr>
<tr>
<td>State Register of Licenses</td>
<td>Register of relevant licenses</td>
</tr>
</tbody>
</table>
Key features of the system:

• The eProcurement platform proposed shall provide online workflows for the full public procurement lifecycle, integrating the data and procurement workflow results from commercial (front-end) platforms.

• The eProcurement platform is required to be modular and scalable, and easy to adapt with customisation and development in order to implement changes required by national or EU legislation.

• The Central Unit data structure shall be based on Open Contracting Data Standards and will follow the Open Data principle, publishing all data that can be published according to the law. For the publication of data, the existing website will be used.

• The system will be multilingual, supporting at least Romanian and English.
Thank you!